1	EDMUND G. BROWN JR., Attorney General		
2	of the State of California LINDA K. SCHNEIDER		
3	Supervising Deputy Attorney General RITA M. LANE, State Bar No. 171352		
	Deputy Attorney General 110 West "A" Street, Suite 1100		
4	San Diego, CA 92101		
5	P.O. Box 85266		•
6	San Diego, CA 92186-5266 Telephone: (619) 645-2614		
7	Facsimile: (619) 645-2061		
8	Attorneys for Complainant		•
9			
10	BEFORE T		
11	CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS		
12	STATE OF CAL	IFORNIA	
	In the Metter of the Acquestion and Detition to	Case No. D1-2006-14	
13	In the Matter of the Accusation and Petition to Revoke Probation Against:	Case No. D1-2000-14	e e e e e e e e e e e e e e e e e e e
14	DAVID M. WININGS	DEFAULT DECISION	
15	P.O. Box 10720 Palm Desert, CA 92255	AND ORDER	e Marini in diserenti di seriesa di seriesa Seriesa di seriesa di s
16	Certified Public Accountant	[Gov. Code, §11520]	
17	Certificate No. 62403		
18	and		
19	DAVID M. WININGS, CPA		···
20	AN ACCOUNTANCY CORPORATION 44331 Monterey Avenue, Suite C		
	Palm Desert, CA 92260		
21	Certified Public Accountancy		
22	Corporation Certificate No. 5457		
23	Respondents.		
24		•	
25	<u>FINDINGS OF FACT</u>		
26	1. On or about March 5, 2009, Complainant Patti Bowers, in her official		
27	capacity as the Executive Officer of the California Board of Accountancy, Department of		
28	Consumer Affairs, filed Accusation and Petition to Revoke Probation No. D1-2006-14 agains		

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David M. Winings and David M. Winings, CPA, an Accountancy Corporation before the California Board of Accountancy (Board).

- On or about July 31, 1992, the Board issued Certified Public Accountant Certificate Number 62403 to David M. Winings (Respondent). The license was in full force and effect at all times relevant to the charges brought herein and will expire on August 31, 2009, unless renewed.
- On or about September 3, 2004, the Board issued Certified Public 3. Accountancy Corporation Certificate Number 5457 to David M. Winings, CPA, An Accountancy Corporation (Corporate Respondent). The license was in full force and effect at all times relevant to the charges brought herein and expired on September 30, 2008.
- On or about March 12, 2009, Denise Hosman, an employee of the 4. Department of Justice, served by Certified and First Class Mail a copy of the Accusation and Petition to Revoke Probation No. D1-2006-14, Statement to Respondent, Notice of Defense, Request for Discovery, and Government Code sections 11507.5, 11507.6, and 11507.7 to Respondent's address of record with the Board, which was and is: 73261 Highway 111, Suite 9 Palm Desert, CA 92260. A copy of the Accusation and Petition to Revoke Probation is attached as Exhibit A, and is incorporated herein by reference.
- Service of the Accusation and Petition to Revoke Probation was effective 5. as a matter of law under the provisions of Government Code section 11505, subdivision (c).
- On or about March 16, 2009, the aforementioned documents were returned 6. by the U.S. Postal Service marked "Unable to forward."
 - Government Code section 11506 states, in pertinent part: 7.
 - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- Respondent failed to file a Notice of Defense within 15 days after service 8. upon him of the Accusation and Petition to Revoke Probation, and therefore waived his right to a hearing on the merits of Accusation and Petition to Revoke Probation No. D1-2006-14.

- 9. California Government Code section 11520 states, in pertinent part:
- (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent.
- 10. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the evidence on file herein, finds that the allegations in Accusation and Petition to Revoke Probation No. D1-2006-14 are true.
- 11. The total cost for investigation and enforcement in connection with the Accusation and Petition to Revoke Probation are \$12,055.92 as of March 19, 2009.

DETERMINATION OF ISSUES

- 1. Based on the foregoing findings of fact, Respondent David M. Winings and David M. Winings, CPA, an Accountancy Corporation, has subjected his Certified Public Accountant License No. 62403 and Certified Public Accountancy Corporation Certificate No. 5457 to discipline.
 - A copy of the Accusation and Petition to Revoke Probation is attached.
 - 3. The agency has jurisdiction to adjudicate this case by default.
- 4. The California Board of Accountancy is authorized to revoke Respondent's Certified Public Accountant License and Certified Public Accountancy Corporation Certificate based upon the following violations alleged in the Accusation and Petition to Revoke Probation:
- a. Respondent has subjected his Certified Public Accountant License and Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Business and Professions Code (Code) sections 5100(a) and 490 in that he was convicted of a crime for stealing funds from two separate clients.
- b. Respondent has subjected his Certified Public Accountant License and Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code section 5100(k) in that they stole funds from two separate clients.

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- c. Respondent has subjected his Certified Public Accountant License and Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code section 5100(i) in that he engaged in acts of fiscal dishonesty when he stole money from his clients' bank account.
- d. Respondent has subjected his Certified Public Accountancy Corporation

 Certificate to disciplinary action for unprofessional conduct under Code section 5100(j) in that an
 employee of David M. Winings, CPA, An Accountancy Corporation provided a client with a
 credit card statement that had been altered to not show fraudulent charges that had been made by
 Respondent's employee.
- e. Respondent has subjected Certified Public Accountant License and Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code section 5100(c) in that he engaged in acts of dishonesty when he stole client funds.
- f. Grounds exist for revoking Respondent's probation and reimposing the order of revocation of Respondent's Certified Public Accountant License and Certified Public Accountancy Corporation Certificate because Respondent violated the conditions of his probation in that he failed to comply with Probation Condition 1 which required that he obey all laws. Respondent failed to obey all laws when on October 1, 2008, Respondent was convicted of various crimes for stealing money from his clients.

ORDER

IT IS SO ORDERED that Certified Public Accountant License No. 62403 and Certified Public Accountancy Corporation Certificate No. 5457, heretofore issued to Respondent David M. Winings and David M. Winings, CPA, an Accountancy Corporation, are revoked.

Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a written motion requesting that the Decision be vacated and stating the grounds relied on within seven (7) days after service of the Decision on Respondent. The agency in its discretion

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1	may vacate the Decision and grant a hearing on a showing of good cause, as defined in the		
2	statute.		
3	This Decision shall become effective on June 25, 2009		
4	It is so ORDERED May 26, 2009		
5	Marbarot at Feli		
6	FOR THE CALIFORNIA BOARD OF ACCOUNTANCY		
7	DEPARTMENT OF CONSUMER AFFAIRS		
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10	80345330.wpd DOJ docket number:SD2008802627		
11	DOJ docket number 3D200802027		
12			
13	Attachment: Exhibit A: Accusation and Petition to Revoke Probation No. D1-2006-14		
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Exhibit A

Accusation and Petition to Revoke Probation No. D1-2006-14

- 11			
1	EDMUND G. BROWN JR., Attorney General of the State of California		
2	LINDA K. SCHNEIDER		
3	Supervising Deputy Attorney General RITA M. LANE, State Bar No. 171352		
4	Deputy Attorney General California Department of Justice		
5	110 West "A" Street, Suite 1100 San Diego, CA 92101		
6	P.O. Box 85266		
7	San Diego, CA 92186-5266 Telephone: (619) 645-2614		
8	Facsimile: (619) 645-2061		
9	Attorneys for Complainant	mxxx.	
10	BEFORE THE CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
11			
12	In the Matter of the Accusation and Petition to Revoke Probation Against:	Case No. D1-2006-14	
13	DAVID M. WININGS	ACCUSATION AND PETITION TO	
14	P.O. Box 10720 Palm Desert, CA 92255	REVOKE PROBATION	
15	Certified Public Accountant		
16	Certificate No. 62403		
17	and		
18	DAVID M. WININGS, CPA		
19	AN ACCOUNTANCY CORPORATION 44331 Monterey Avenue, Suite C		
20	Palm Desert, CA 92260		
21	Certified Public Accountancy Corporation Certificate No. 5457		
22	Respondents.		
23			
24	Complainant alleges:		
25	<u>PARTIES</u>		
26	1. Patti Bowers (Complainant) brings this Accusation solely in her official		
.27	capacity as the Executive Officer of the California Board of Accountancy, Department of		
28	Consumer Affairs.		

2. On or about July 31, 1992, the Board issued Certified Public Accountant Certificate Number 62403 to David M. Winings (Respondent). The license was in full force and effect at all times relevant to the charges brought herein and will expire on August 31, 2009, unless renewed.

- 3. On or about September 3, 2004, the Board issued Certified Public Accountancy Corporation Certificate Number 5457 to David M. Winings, CPA, An Accountancy Corporation (Corporate Respondent). The license was in full force and effect at all times relevant to the charges brought herein and expired on September 30, 2008.
- 4. In a disciplinary action entitled "In the Matter of Accusation Against David M. Winings and David M. Winings, CPA, An Accountancy Corporation," Case No. AC-2006-14, the Board issued a decision, effective August 25, 2006, in which Respondent's Certified Public Accountant License and Certified Public Accountancy Corporation Certificate were revoked. However, the revocations were stayed and Respondent's Certified Public Accountant License and Certified Public Accountancy Corporation Certificate were placed on probation for a period of three (3) years upon certain terms and conditions.

JURISDICTION

- 5. This Accusation is brought before the California Board of Accountancy (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
 - 6. Section 490 of the Code states:

A board may suspend or revoke a license on the ground that the licensee has been convicted of a crime, if the crime is substantially related to the qualifications, functions, or duties of the business or profession for which the license was issued. A conviction within the meaning of this section means a plea or verdict of guilty or a conviction following a plea of nolo contendere. Any action which a board is permitted to take following the establishment of a conviction may be taken when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal, or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code.

7. Section 493 of the Code states:

Notwithstanding any other provision of law, in a proceeding conducted by a board within the department pursuant to law to deny an application for a license or to suspend or revoke a license or otherwise take disciplinary action against a

person who holds a license, upon the ground that the applicant or the licensee has been convicted of a crime substantially related to the qualifications, functions, and duties of the licensee in question, the record of conviction of the crime shall be conclusive evidence of the fact that the conviction occurred, but only of that fact, and the board may inquire into the circumstances surrounding the commission of the crime in order to fix the degree of discipline or to determine if the conviction is substantially related to the qualifications, functions, and duties of the licensee in auestion. Section 5100 states: 8.

After notice and hearing the board may revoke, suspend, or refuse to renew any permit or certificate granted under Article 4 (commencing with Section 5070) and Article 5 (commencing with Section 5080), or may censure the holder of that permit or certificate for unprofessional conduct that includes, but is not limited to, one or any combination of the following causes:

- (a) Conviction of any crime substantially related to the qualifications, functions and duties of a certified public accountant or a public accountant.
- (c) Dishonesty, fraud, gross negligence, or repeated negligent acts committed in the same or different engagements, for the same or different clients, or any combination of engagements or clients, each resulting in a violation of applicable professional standards that indicate a lack of competency in the practice of public accountancy or in the performance of the bookkeeping operations described in Section 5052.
 - (i) Fiscal dishonesty or breach of fiduciary responsibility of any kind.
- (i) Knowing preparation, publication, or dissemination of false, fraudulent, or materially misleading financial statements, reports, or information.
- (k) Embezzlement, theft, misappropriation of funds or property, or obtaining money, property, or other valuable consideration by fraudulent means or false pretenses.

Section 5106 states: 9.

A plea or verdict of guilty or a conviction following a plea of nolo contendere is deemed to be a conviction within the meaning of this article. The record of the conviction shall be conclusive evidence thereof. The board may order the certificate or permit suspended or revoked, or may decline to issue a certificate or permit, when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal or when an order granting probation is made, suspending the imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code allowing such person to withdraw his plea of guilty and to enter a plea of not guilty, or setting aside the verdict of guilty or dismissing the accusation, information or indictment.

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10. Section 5107, subdivision (a), states, in pertinent part:

The executive officer of the board may request the administrative law judge, as part of the proposed decision in a disciplinary proceeding, to direct any holder of a permit or certificate found to have committed a violation or violations if this chapter to pay to the board all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorneys' fees.

11. Section 5109 of the Code states:

The expiration, cancellation, forfeiture, or suspension of a license, practice, privilege, or other authority to practice public accountancy by operation of law or by order or decision of the board or a court of law, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to commence or proceed with any investigation of or action or disciplinary proceeding against the licensee, or to render a decision suspending or revoking the license.

12. California Code of Regulations (CCR), title 16, section 99 states:

For the purposes of denial, suspension, or revocation of a certificate or permit pursuant to Division 1.5 (commencing with section 475) of the Business and Professions Code, a crime or act shall be considered to be substantially related to the qualifications, functions or duties or a certified public accountant or public accountant if to a substantial degree it evidences present or potential unfitness of a certified public accountant or public accountant to perform the functions authorized by his or her certificate or permit in a manner consistent with the public health, safety, or welfare. Such crimes or acts shall include but not be limited to those involving the following:

(a) Dishonesty, fraud, or breach of fiduciary responsibility of any kind;

13. CCR section 99.1 states:

When considering the denial of a certificate or permit under Section 480 of the Business and Professions Code, the suspension or revocation of a certificate or permit or restoration of a revoked certificate under Section 11522 of the Government Code, the board, in evaluating the rehabilitation of the applicant and his present eligibility for a certificate or permit, will consider the following criteria:

- (1) Nature and severity of the act(s) or offense(s),
- (2) Criminal record and evidence of any act(s) committed subsequent to the act(s) or offense(s) under consideration which also could be considered as grounds for denial, suspension or revocation.
- (3) The time that has elapsed since commission of the act(s) or offense(s) referred to in subdivision (1) or (2).
- (4) The extent to which the applicant or licensee has complied with any terms of parole, probation, restitution, or any other sanctions lawfully imposed against the applicant or licensee.

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- (5) If applicable, evidence of expungement proceedings pursuant to Section 1203.4 of the Penal Code.
- (6) Evidence, if any, of rehabilitation submitted by the applicant or licensee.

ACCUSATION

FIRST CAUSE FOR DISCIPLINE

(Conviction of a Crime Substantially Related to Accountancy Work)

- 14. Respondent has subjected his Certified Public Accountant License and Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code sections 5100(a) and 490 in that he was convicted of a crime. The circumstances are as follows:
 - a. On October 1, 2008, Respondent pled guilty to violating two counts of Penal Code section 368(d) (theft from elder adult), two counts of 530.5(a) (personate to obtain credit), two counts of Penal Code section 487(a) (grand theft), and one count of RT section 19706 (evading taxes), all felonies, in the criminal proceeding entitled *People v. David Michael Winings*, in the Riverside County Superior Court, Case Number 1NF062056#2. On November 12, 2008, Respondent was sentenced to 16 years in prison; ordered to pay restitution in an amount to be determined and to pay a restitution fine of \$2,800.
 - b. The circumstances of the crime are that Respondent and his accountancy corporation stole funds from two separate clients as follows:
 - client Ruth J.'s bills for her. Ruth J. was an elderly woman. During the period March 13, 2007 through March 24, 2008, Respondent's employee J.U., stole funds totaling approximately \$78,037 from client Ruth J. Employee J.U. made unauthorized charges to client Ruth J.'s visa card every two weeks under the name of "McLane Co. Cleaning" for cleaning services that were not performed. Employee J.U. owns the company McLane Co. Cleaning. Employee J. U. is Respondent's stepson. When client Ruth J. asked employee J.U. for her last two months of credit card statements, employee J.U. provided

Ruth J. with fraudulent statements that did not contain the charges from McLane Co. Cleaning.

(2) Respondent and his accountancy corporation were hired to manage a payroll account for Ralph and Faye J. Respondent set up a client trust account for Ralph and Faye J. so he could manage the payroll account. During the period January 2005 through April 2008, Respondent took approximately \$110,000 of funds from Ralph and Faye J.'s account without their authorization.

SECOND CAUSE FOR DISCIPLINE

(Theft)

Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code section 5100(k) in that they stole funds from two separate clients. David M. Winings, CPA, An Accountancy Corporation stole funds from client Ruth J. during the period of March 13, 2007 through March 24, 2008. David M. Winings, CPA, An Accountancy Corporation and David M. Winings, CPA stole funds totaling approximately \$110,000 from clients Ralph J. and Faye J. during the period of January 2005 through April 2008. The circumstances are set forth in paragraph 14 above, which is incorporated herein as though fully set forth.

THIRD CAUSE FOR DISCIPLINE

(Fiscal Dishonesty)

16. Respondent has subjected his Certified Public Accountant License and Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code section 5100(i) in that he engaged in acts of fiscal dishonesty when he stole money from clients Ralph and Faye J.'s bank account. The circumstances are set forth in paragraph 14 above, which is incorporated herein as though fully set forth.

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FOURTH CAUSE FOR DISCIPLINE

(The Knowing Preparation of False Information)

17. Respondent has subjected his Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code section 5100(j) in that an employee of David M. Winings, CPA, An Accountancy Corporation provided a client with a credit card statement that had been altered to not show fraudulent charges that had been made by Respondent's employee. The circumstances are set forth in paragraph 14 above, which is incorporated herein as though fully set forth.

FIFTH CAUSE FOR DISCIPLINE

(Dishonesty)

18. Respondent has subjected Certified Public Accountant License and Certified Public Accountancy Corporation Certificate to disciplinary action for unprofessional conduct under Code section 5100(c) in that he engaged in acts of dishonesty when he stole client funds as set forth in paragraph 14 above, which is incorporated herein as though fully set forth.

JURISDICTION FOR THE PETITION TO REVOKE PROBATION

19. Grounds exist for revoking the probation and reimposing the order of revocation of Certified Public Accountant License No. 62403 issued to Respondent David M. Winings and Certified Public Accountancy Corporation Certificate No. 5457 issued to David M. Winings, CPA an Accountancy Corporation. The Board's disciplinary order effective on August 25, 2006, contained Probation Condition 8, Violation of Probation, which provides as follows:

If Respondents violate probation in any respect, the Board, after giving Respondents notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or a petition to revoke probation is filed against Respondents during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.

20. Respondent has violated the conditions of his probation as set forth in the following paragraphs.

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FIRST CAUSE TO REVOKE PROBATION 1 (Failure to Obey All Laws) 2 The Board's disciplinary order effective on August 25, 2006, contained 21. 3 Probation Condition 1, Obey All Laws, which required Respondent to do the following: 4 Respondents shall obey all federal, California, other states' and local laws, 5 including those rules relating to the practice of public accountancy in California. 6 Respondent's probation is subject to revocation because he failed to 22. 7 comply with Probation Condition 1, referenced above. Respondent failed to obey all laws and on 8 October 1, 2008, Respondent was convicted of various crimes for stealing money from his clients 9 as set forth in paragraph 14 above, which is incorporated herein as though fully set forth. 10 DISCIPLINE CONSIDERATIONS 11 To determine the degree of discipline, if any, to be imposed on 23. 12 Respondent's license, Complainant alleges that disciplinary action has been taken against 13 Respondent previously in Case No. AC-2006-14, as is outlined above in paragraph 4. 14 **PRAYER** 15 WHEREFORE, Complainant requests that a hearing be held on the matters herein. 16 alleged and that following the hearing, the California Board of Accountancy issue a decision: 17 Revoking, suspending or otherwise imposing discipline upon Certified 18 1. Public Accountant Certificate Number 62403, issued to David M. Winings; 19 Revoking, suspending or otherwise imposing discipline upon Certified 20 2. Public Accountancy Corporation Certificate Number 5457, issued to David M. Winings, CPA, 21 An Accountancy Corporation; 22 Ordering David M. Winings and David M. Winings, CPA, An 3. 23 Accountancy Corporation to pay the Board the reasonable costs of the investigation and 24 prosecution of this case, pursuant to Business and Professions Code section 5107; and 25 26 ///

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Taking such other and further action as deemed necessary and proper. DATED: MU/UN 5,2009 ż Boulle Executive Officer California Board of Accountancy Department of Consumer Affairs State of California Complainant 03541 -SD2004800441 Winings Acc.wpd